

EXECUTIVE CHAMBERS

HONOLULU

BENJAMIN J. CAYETANO GOVERNOR

December 6, 2000

Memo No. 00-08

EXECUTIVE MEMORANDUM

TO: All Department Directors and Agency Heads

SUBJECT: Legislation- Revised Guidelines and Procedures

Enclosed are the revised legislative guidelines and procedures in preparation of the Twenty-First Legislature, Regular Session of 2001. It incorporates the changes, which have occurred to facilitate legislative coordination; the attached timetable is being distributed for your agency's appropriate attention.

The Legislative Timetable is a guide for operational purposes. We need to remain flexible as the legislative agenda develops; however, your adherence to submission deadlines is important. The process that follows has been developed to provide each agency with a timetable to properly coordinate bills and resolutions.

As we work with our Legislature, I trust that you will continue to strive aggressively and effectively to ensure a successful legislative session. I applaud your past efforts in past sessions, and extend my appreciation for your diligence and commitment towards completing the vision for our State.

Sam Callejo will continue to oversee the legislative program and I have assigned David J. Rodriguez to facilitate and manage all legislative coordination efforts. As a reminder, should you have any concerns regarding legislative matters, please do not hesitate to reach them. If you have any questions regarding the revised legislative guidelines and procedures you may reach David J. Rodriguez at 586-0001.

BENJAMIN J. CAYETANO

Attachment

Executive Branch State of Hawaii

Legislative Guidelines

Twenty-First State Legislature Regular Session of 2001

REVISED: December 5, 2000

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I. INTRODUCTION

A. Guideline Format

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General Outline

Section II. Policies and Guidelines

Policies and guidelines of the legislative program

Section III. Requirements and Procedures

Requirements and procedures for the preparation of the

legislative package

Section IV. Timetable and Distribution Schedule

Timetable for administrative review and deadlines

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B. Purpose

The purpose of these guidelines is to detail the policies and procedures that will govern the Administration's Legislative Program. The cooperation of every agency is needed to assure that the Governor is able to identify which measures should become part of the Administration's package and that these proposals be submitted to the Legislature in a timely manner in accordance with the requirements established by the two houses.

It is of high importance to follow these guidelines in order to achieve and maintain proper communication between offices.

C. Definitions

The following terms will be used frequently for the purposes of these terms:

"Agency" refers to any department, agency, office, board, commission, or other entity whose legislative proposals may be included in the Administration's package.

"Legislative package" refers to the summary sheet, drafts of an agency's complete set of legislative measures, and justification sheets for each measure.

"Legislative proposal" refers to a proposed bill or resolution.

II. POLICIES AND GUIDELINES

A. Legislative Coordinators.

- 1. Each agency will designate a deputy director or an officer and an alternate top-level officer or representative to serve as its legislative coordinator. Each director or agency head shall send a memo via e-mail to the Governor's Office (Genaro_Q_Bimbo@exec.state.hi.us Attn.: David J. Rodriguez) stating the name, title, office phone, fax, e-mail address, pager, and cellular number of the legislative coordinator by Monday, September 11, 2000.
- 2. Each legislative coordinator must examine all bills to determine which ones affect the coordinator's agency. The coordinator will then be responsible for carefully examining and tracking these bills.
- Legislative coordinators are expected to attend weekly meetings during the legislative session. (Deputy directors of a department or an officer of an office, board, commission, or other entity are highly encouraged to attend these weekly meetings).
- 4. Any questions regarding the guidelines or procedures should be referred to David J. Rodriguez at 586-0001. (You must bring to his attention any information that is unclear to you in regards to the guidelines or procedures).

B. Preparing the Legislative Package.

1. Legislative Proposals Deadline.

All agencies must have the first draft of their legislative proposals and justification sheets submitted by <u>Friday</u>, <u>September 29</u>, <u>2000</u>. If pressing circumstances require the submittal of additional proposals after this deadline, please inform David J. Rodriguez via e-mail.

2. Prior Consultation with Other Agencies.

All state or county agencies that may be affected by a proposed measure **MUST** be informed prior to submission of the first draft of the proposal.

3. Short Form Bills.

No short form bills will be accepted unless written permission has been previously obtained from Sam Callejo or David J. Rodriguez.

4. Appropriation Bills.

Legislative proposals for appropriations that do not contain statutory amendments shall not be submitted unless it requires doing so. If an agency wants to submit an appropriation as a separate measure from the budget, an exemption in writing must be obtained from Sam Callejo.

5. Emergency General Fund Appropriations Requirements.

Emergency general fund appropriation proposals must include the following in the body of the bill:

"SECTION 1. This Act is recommended by the governor for immediate passage in accordance with Section 9 of Article VII of the Constitution of he State of Hawaii."

"SECTION 2. In accordance with Sections 37-92(b) and 37-92(h) of the Hawaii Revised Statutes, the governor has determined that the appropriations contained in this Act will cause the general fund appropriation ceiling of the executive branch to be exceeded in fiscal year 2000-2001 by \$ (amount of this hill's general fund appropriation) or (leave blank space) percent. The reason for exceeding the executive general fund appropriation ceiling is to ensure that the public interest is served, and to meet the needs provided for by this Act."

"SECTION 3. (Continue original text of bill from section...")

NOTE: Appropriate commentary should also be included in the proposal's justification sheet.

6. Bill Titles.

Each bill should have a specific title that expresses a single subject, which covers all parts of the bill. Very important: Departments shall consolidate related topics under one bill.

7. Office, Board, and Commission Measures.

Offices, boards, and commissions shall submit their legislative proposals through the director of the department to which they are attached. The director may include these proposals in the department's legislative package. The director will be responsible for these proposals throughout the legislative process.

8. Additions to the Legislative Package.

No addition to the legislative package will be permitted after <u>Friday</u>, <u>December 8</u>, <u>2000</u> unless approval is obtained from Sam Callejo or the Governor makes a specific request.

9. Resolutions.

Resolutions will be introduced in both houses of the Legislature as concurrent resolutions and should be so entitled.

10. Reviews by the Governor.

Meetings will be held with the directors of each department after <u>Friday</u>, <u>December 15, 2000</u>. Directors will be notified directly of the exact times.

11. Final Legislative Package Deadline.

All approved proposals and justification sheets must be submitted in FINAL form with a summary sheet on Tuesday, January 9, 2001.

12. Transmittal to the Legislature.

The legislative proposals and justification sheets will be transmitted by the Governor's Office to both houses of the Legislature. The date will be set by the Legislative Calendar, usually two days after the State of the State Address. When the Administration's bills have been formally submitted to the Legislature, David J. Rodriguez will notify each department to inform bill numbers of their package via e-mail. You must let him know as soon as possible if you encounter any discrepancies.

C. Testifying and Tracking Bills.

1. Copies of Testimony.

At least one day prior to testifying, an agency <u>MUST</u> e-mail a copy of its testimony to **David_J_Rodriguez@exec.state.hi.us** and hand deliver an original copy of its testimony to the State Capitol, Governor's Office, Room #415 and one copy to the Department of Budget and Finance.

2. Lead Agencies.

Every effort should be made to coordinate testimony with related agencies in order to avoid testimony that conflicts. No written testimony on administration bills should be prepared without consulting the lead agency. Other bills may also have a designated lead agency, which should always be consulted before testifying.

3. Testifying.

It is very important that, whenever possible, department Directors testify before Senate and House committees. Testimony should be clearly in support of or opposition to the bill(s) in question. When testifying on bills appropriating money beyond what the budget provides, standard language should be utilized by all departments (see Exhibit E).

4. Tracking Bills.

The legislative coordinator is responsible for tracking their respective administration bills. The coordinator is also responsible for identifying and tracking other bills that are of importance to their department. Weekly status reports shall be submitted to the Governor's Office via David's e-mail (David_J_Rodriguez@exec.state.hi.us). It is also the legislative coordinator's responsibility to identify any problems during the weekly legislative coordination meeting.

D. Review of Passed Legislation.

1. Comments and Recommendations.

Each agency will be requested to submit comments and recommendations on bills passed which affect its department or office. All comments and recommendations, except for those from the Attorney General and Budget and Finance, should follow the standard format (see Exhibit H). Please transmit comments and recommendations to the Governor's Office (original), Room 415 and to Budget and Finance (one copy).

- a. To obtain information on individuals and/or organizations that supported or were against bills, please refer to the Senate and House standing committee reports and the hearing folders. If the bill went through numerous drafts, indicate the positions on the final draft.
- b. Final floor votes can be obtained from the Legislature's website or the Legislative Reference Bureau's Information Office. List the names of legislators that voted "No" on the <u>FINAL</u> draft.

NOTE: If your agency has an interest in a bill but is not requested to submit comments, notify David J. Rodriguez via e-mail immediately and submit your comments and recommendations as soon as possible.

2. Bills Presented to the Governor Ten (10) or More Days Prior to Adjournment Sine Die.

A Referral Sheet requesting comments will be sent via fax to each agency Affected by the bill. The deadline for comments and recommendations is five days. This deadline date is indicated on the Referral Sheet sent by the Governor's Office. This deadline must be strictly observed.

Because the Governor only has ten days to consider passed bills that have been presented to the Governor ten or more days before the adjournment of a legislative session, the suspense date <u>MUST BE MET</u>.

3. Bills Presented to the Governor Less than Ten (10) Days Before Adjournment Sine Die.

A Referral Sheet requesting comments will be sent to each agency affected by the bill. The deadline for comments and recommendations is five days, except for AG and B & F, which might take longer due to high volume of bills they have to review. This deadline must be strictly observed.

One day after adjournment each legislative coordinator must submit a list of bills that affect the coordinator's department. This list will be considered by the Governor's Office when requesting comments and recommendations.

4. Veto Reviews/Meetings.

- a. Departments, except AG and B & F, that submits comments and recommendations of approval with concern or veto must immediately email it to Sam Callejo (Sam_A_Callejo@exec.state.hi.us) and deliver the original document to David J. Rodriguez, Office of the Governor, Room No. 415.
- b. Departments that submitted favorable comments on a bill, which the Governor identifies as a possible veto, will be notified. These meetings will include veto and/or approval with concern(s) recommendations on passed bills submitted by Directors. Directors will be notified directly through e-mail.

5. Reports, Resolutions Adopted, and Requests Made by Budget Provisos or Other Acts.

- a. Each Agency will submit a list of comments and recommendations on resolutions adopted that directly affect or interest the department and on requests made by budget provisos or other acts (see Exhibits I-1 and I-2).
- b. Reports are to be prepared for <u>Concurrent Resolutions</u> only. <u>If a department wishes to respond to a single House or Senate resolution, the director must submit a request in writing by fax to the Governor for approval and notify David J. Rodriguez by e-mail.</u>
- c. Reports requested by concurrent resolutions, budget provisos, or other acts are to be submitted and distributed in accordance with Section IV-C: Reports to the Legislature.

6. Responding to Other Legislative Requests.

Legislative requests that are sent to all departments or require substantial amounts of work should be referred to David J. Rodriguez for review and coordination.

The director or agency head should handle all ordinary requests. Requests that are sensitive should be discussed with David J. Rodriguez for possible discussion and review with the Governor.

A copy of all correspondence prepared for the Legislature must be sent to the Governor's Office and Budget and Finance.

7. Changes to the General or Supplemental Appropriation Bills.

Amendments to the Executive Budget Request must be coordinated directly with the Department of Budget and Finance. The Director of Finance will make recommendations to the Governor. Budget and Finance will send copies of the responses to the Legislature on budget matters to the Governor's office.

III. REQUIREMENTS AND PROCEDURES

A. Legislative Proposals.

- 1. All measures are to be drafted in Ramseyer format in accordance with the requirements of the *Legislative Drafting Manual*, Ninth Edition, 1996, published by the Legislative Reference Bureau (see Exhibit A) and should be prepared using the templates and instructions provided on the diskette given to you by the House/Senate Clerk.
- 2. An identification code for each proposed bill must be indicated at <u>the lower right</u> corner of each page of the proposed bill. Use a letter code to identify the agency and a number code to identify the number of the proposal (see Exhibit J e.g. BED-10 (01)).
- 3. Revised bills that supersede earlier proposed bills are to be identified by the label "REVISED" and the date of the revision in the upper left hand corner of the first page of the revised proposal (see Exhibit A).

B. Justification Sheets (NOTE: Please put it in front of the bill).

For making emergency general fund appropriation proposals, appropriate commentary should also be included in the proposal's justification sheet.

The justification sheet will list the submitting agency, the date submitted, and the title of the proposed bill or resolution (see Exhibit B). In addition, it must contain statements on the following:

- a. The purpose of the proposal.
- b. The means of carrying out the proposal.
- c. Justification for the proposal. As part of the justification narrative, short descriptions explaining the impact of this proposal on the public and this departments/other department shall be included (see Exhibit B). Justification sheets that are revised must be labeled "REVISED" with the date of the revision at the upper left corner of each front page (see Exhibit B).

- d. Estimate of the required funds, including the initial and subsequent annual operating costs and the means of financing. If federal funds are involved, the amounts and methods of acquiring these funds must be indicated.
- e. The PPBS program designation. The program designation should reflect the lowest level program affected by the proposal. If more than one program is involved, the primary program is to be identified first.
- f. Other governmental agencies affected by the proposed legislation. These must have been consulted prior to **Friday**, **September 29**, **2000**.
- g. Effective date. Insert effective date of legislative proposal here, including explanations when appropriate.
- h. Identification number at the lower right corner (see Exhibit B e.g. BED-10 (01)).

C. Summary Sheets.

The summary sheet will list each legislative proposal being submitted by the agency, including resolutions. Summary sheets that are revised must be labeled "REVISED" with the revision date on the upper right corner of each page (see Exhibit C).

IV. DISTRIBUTION SCHEDULE AND TIMETABLE

A. Legislative Package.

- 1. September 11, 2000, Monday: Memo appointing Legislative Coordinators due (see Exhibit G).
- 2. September 15, 2000, Friday: List of Annual Reports due (see Exhibit I-3).
- September 29, 2000, Friday: LEGISLATIVE PACKAGE DUE (First drafts of proposals, justification sheets, and summary sheet). Submit a package to the following:

Governor's Office (Attn: David Rodriguez) - 1 original & 1 copy (unstapled) Attorney General (Attn: Maurice Kato) - 2 copies Budget and Finance (Attn: Stan Shiraki) - 1 copy

- 4. November 3, 2000, Friday: Attorney General completes legal and format review and returns bill proposals to departments for revision.
- 5. November 17, 2000, Friday: REVISED LEGISLATIVE PACKAGE DUE.

All legislative proposals, any justification sheets, and the summary sheet shall be distributed to:

Governor's Office (Attn: David Rodriguez) - 1 original & 1 copy (unstapled)

Attorney General (Attn: Maurice Kato) - 2 copies Budget and Finance (Attn: Stan Shiraki) - 1 copy

- 6. December 8, 2000, Friday: Budget and Finance sends original comments on legislative proposals to Attorney General (Attn: Maurice Kato) for review and then Attorney General sends the original comments to Governor's Office (Attn: David J. Rodriguez).
- 7. Before December 22, 2000, Friday: Annual Reports and Transmittal Letters due to Governor's Office (Attn: David J. Rodriguez).

All Departments send reports requested by concurrent resolutions, budget provisos, and other acts and transmittal letters to House and Senate to Governor's Office (Attn: David J. Rodriguez).

8. December 18, 2000 through January 3, 2001 - Governor's Review:

Agencies will be notified of the Governor's decision, which might include requests for revisions or even new legislative proposals.

9. January 9, 2001, Tuesday: FINAL LEGISLATIVE PACKAGE DUE.

The agency's bills and justification sheets must be in final form. Two of the seven copies are to be marked "FINAL" in the upper left corner of the first page of the bill and justification sheet. The procedures are as follows:

- 1. All measures should be prepared using MS-WORD using the templates and instructions provided on the diskette.
- 2. Create only one diskette for both the Senate and House versions of a bill. Do not prepare separate House and Senate versions of a bill. (The chief clerks of both houses will hand write the SB or HB on the header of the bill). For resolutions, separate House and Senate versions should be prepared and submitted.
- 3. Include the agency code letters in the footer of the document for reference. The document name and footer should be identical. A uniform naming convention for all documents within the package is helpful.

Example: AGR-01 (01) or LTG-04/SWAT-DOH (01)

4. Diskette(s) should be PC format and should be clearly marked to identify the name of the package and the documents included. Don't forget to include the name and telephone number of a contact person.

- 5. All documents for the executive package should be prepared on computers that are loaded with a current version of an anti-virus software.
- 6. Do not include any previous drafts, justification sheets, or other documents on the diskette. There should be a one-to-one match between the hard and electronic copies submitted.
- 7. Remove any internal notations from the FINAL hard and electronic documents (i.e., "Draft", "November 30, 2000", "Revised Date", etc.)
- 8. The electronic copy MUST be submitted together with the hard copies and summary sheets of all the bills. Do not staple original hard copy. Please see total and distribution below.

	DISK	HARD COPY
House		2
Senate		2
Legislative Reference Bureau	1	1
Governor's Office (Room 415)		2 (w/ marked FINAL)
TOTAL	1	7

Please send your FINAL PACKAGE to the Governor's Office, State Capitol, Room 415 (Attn: David J. Rodriguez) with all copies of the summary sheet marked "FINAL". We ask that you assist us with these goals in developing and introducing Governor package. If for any reason your department is simply unable to prepare a document using the required specifications, please identify what type of word processing software was used to prepare that specific document.

In addition, we still need five sets (unstapled) of justification sheet. Please mark "FINAL" in the upper left corner of the first page of each justification sheet. This is also due on the day you submit your FINAL PACKAGE.

9. After Notification of Submittal:

When the Administration's bills have been formally submitted to the Legislature, David J. Rodriguez will notify each department to inform bill numbers of their package via e-mail. You must let him know as soon as possible if you encounter any discrepancies.

B. Resolutions.

Resolutions will follow the same preparation procedures as bills, including justification sheets and agency summary sheet. Use the same agency code and add an "R" (e.g. BUF-R1 (01) -- see Exhibits D-1, D-2, D-3, D-4). Resolutions also follow the same timetable as bill proposals.

C. Reports to the Legislature.

- 1. Annual Reports. Each agency will transmit a list of all annual reports (see Exhibit I-3) required by the Legislature to the Governor's Office, State Capitol, Room 415 by Friday, September 15, 2000.
- 2. Reports requested by concurrent resolutions, budget provisos, and other acts. Reports shall be submitted by Monday, December 18, 2000.
- 3. Processing of All Reports. Send one copy of the report with original transmittal letters addressed to the Senate and House to the Governor's Office with cover memo (see Exhibits L-1 and L-2) for the Governor's signature (see Exhibits F-1 to F-4). Each report shall be submitted separately. Date on the transmittal letters to the Speaker and President shall be 7 days in advance, not including weekends. A copy of the report will be retained by the Governor's Office.
- 4. Office, Board, and Commission Reports. Offices, boards, and commissions shall submit their legislative reports through the director of the department to which they are attached. The director will be responsible for these reports.
- 5. **Distribution**. After approval of the report by the Governor, the signed transmittal letters will be returned to you. Then, the reports are to be distributed as follows:
 - 1. Senate President's Office with original transmittal letter 30 copies
 - 2. House Speaker's Office with original transmittal letter 60 copies
 - 3. Governor's Office (Attn: Research) 1 copy
 - 4. Lt. Governor's Office 1 copy
 - 5. Legislative Reference Bureau (Attn: Frances Enos) 1 copy
 - 6. Legislative Auditor 2 copies
 - 7. Budget and Finance 1 copy

D. Comments and Recommendations on Resolutions Adopted and Requests Made by Budget Provisos and Other Acts.

21st Legislature – Regular Session of 2001: Each legislative coordinator is requested to submit a list of comments and recommendations on resolutions adopted, budget provisos, and other acts that affect the coordinator's agency (see Exhibits I-1 and I-2). This form is due on July 6, 2001, Friday. If a resolution requires action prior to July 6, comments should be submitted to the Governor's Office at least one week prior to the stated deadline.

E. DATE DUE: TIMETABLE AND DISTRIBUTION SCHEDULE REPORT/LEGISLATIVE PACKAGE

DATE DUE	DESCRIPTION	SEND TO:	TOTAL COPIES	SPECIAL INSTRUCTION
9/11/00	Letter appointing Legislative Coordinator.	GOV/David J. Rodriguez BUF/Stan Shiraki ATG/Maurice Kato	1 1 1	Include name, title, office phone, fax, e-mail address, pager, & cellular number. (See Exhibit G)
9/15/00	List of Annual Reports.	GOV/David J. Rodriguez	1	(See Exhibit I-3)
9/29/00	 First draft of proposed bills and resolutions. Justification sheets and summary sheets. 	GOV/David J. Rodriguez ATG/Maurice Kato BUF/Stan Shiraki	Original + 1 (Unstapled) 2 1	All short form bills must have Sam Callejo's prior approval.
11/3/00	Attorney General completes legal and format review of proposed resolutions and bills and return to agencies for revision.	All Agencies		
11/17/00 Revised Legislative Package Due	 Current versions of all bills. Current versions of all concurrent resolutions. Revised justification sheets and summary sheets. 	GOV/David J. Rodriguez ATG/Maurice Kato BUF/Stan Shiraki	Original + 1 (Unstapled) 2 1	Please do not staple. You may use paper clips.
12/8/00	BUF comments on legislative proposals.	ATG/Maurice Kato GOV/David J. Rodriguez	1	BUF sends original comments to ATG for review, then ATG sends original comments to GOV.
Before 12/22/00	 Reports requested by concurrent resolutions, budget provisos and other acts. Transmittal letters addressed to the House and Senate for above reports. 	House Speaker Senate President	60 30	Your adherence to submission deadlines is important.
Before 12/22/00	Annual Reports and Transmittal Letters.	GOV/David J. Rodriguez		(See Exhibits L-1 & L-2) (See Exhibits F-1 to F-4)
After GOV signs transmittal letters	Annual Reports and Transmittal Letters. Annual Reports and blind copies of Transmittal Letters.	House Speaker Senate President GOV/Attn.: Research LRB/Francis Enos Lt. Governor Legislative Auditor BUF	60 30 1 1 1 2 1	Please see Exhibits L-1, L-2, F-1 to F-4.

				Agencies will be notified
12/15/00 through 12/22/00	Governor's review with Directors. (Please send 5 copies of the Legislative Proposals the day before the scheduled review date).	GOV/David J. Rodriguez	5	of the GOV's decision, which might include requests for revisions or even new legislative proposals.
1/9/01	Final Legislative Package Due. Seven (7) copies of the agency's bills and justification sheets in final form.	GOV/David J. Rodriguez	7	Please see Page 9 and 10 for proper preparation.
1/9/01	3 ½" diskette of proposals in final form with 1 hard copy of each bill. On the diskette, indicate the document names, the format used, and the name and telephone number of a contact person.	Governor's Legislative Office (Attn: Genaro Q. Bimbo, Room 415, State Capitol)	1	Use Microsoft Word or compatible software. Name the documents using the agency code and number. (e.g. BED-9 (01))
One day before hearing	Testimony.	BUF/Stan Shiraki GOV/David J. Rodriguez	1 1	An agency must hand deliver or fax one copy of its testimony at least one day before hearing date.
2001	_	BUF/Stan Shiraki	1	All departments, except AG and B & F, who have been sent a referral sheet,
After bill passes the	Comments and recommendations on passed bills. Five (5) or	GOV/David J. Rodriguez	Original	whether you have no comment or no position to the bill must submit comments and
legislature	Twelve (12) day deadline.	GOV/Sam Callejo (Concern, Disapproval, or Veto only)	1 Fax Copy	recommendations and must adhere to the 5 or 12 day deadline, which will be indicated on the referral sheet.
Before VETO deadline	Veto meetings with Directors to discuss possible vetoes.	GOV/David J. Rodriguez	5	Please send 5 copies of the bill(s) the day before the scheduled meeting.
7/6/01	Comments and recommendations on resolutions and requests	GOV/David J. Rodriguez	1	Notify the Governor's Office immediately (David J. Rodriguez) 586-
775701	made in budget provisos and other acts.	BUF/Stan Shiraki	1	0001 if unable to make the deadline.

REVISED: December 1, 2000 DATE: November 20, 2000

EXHIBIT A __.B. NO.____

A BILL FOR AN ACT

RELATING TO ORGANIZED CRIME.

BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF HAWAII:

- 1 SECTION 1. Section 842-3, Hawaii Revised Statutes, is
- 2 amended to read as follows:
- 3 "§842-3 Penalty; forfeiture of property. Any person who
- 4 violates this chapter shall be guilty of a class B felony and
- 5 shall be fined not more than \$10,000, [or] and sentenced to an
- 6 indeterminate term of imprisonment of ten years without
- 7 possibility of suspension of sentence or probation, and shall
- 8 forfeit to the State any interest or property acquired or
- 9 maintained in violation of this chapter as provided in chapter
- 10 712A."
- 11 SECTION 2. Section 842-11, Hawaii Revised Statutes, is
- 12 amended to read as follows:
- "\$842-11 Failure to report income; penalty. Any law to
- 14 the contrary notwithstanding, no person shall [willfully]
- 15 willfully fail to report income derived, directly or indirectly,
- 16 from a racketeering activity or though collection of an unlawful
- 17 debt, or to pay the taxes due thereon as provided by [chapters]

13

___.B. NO. ____

1	chapter 235 or 237. Whoever violates this section is guilty of
2	a class B felony and shall be fined not more than \$10,000 [or]
3	and imprisoned not more than ten years, [or both,] in addition
4	to any assessment and collection of taxes, penalties, and
5	interest to which the State may be entitled under chapters 235
6	and 237."
7	SECTION 3. Statutory material to be repealed is bracketed
8	and stricken. New statutory material is underscored.
9	SECTION 4. This Act shall take effect upon its approval.
10	
11	
12	INTRODUCED BY.

EXHIBIT B

REVISED: December 1, 2000

JUSTIFICATION SHEET

DATE: November 20, 2000

DEPARTMENT: Attorney General

TITLE: A BILL FOR AN ACT RELATING TO ORGANIZED CRIME.

PURPOSE: To clarify that when a person fails to report

income derived from a racketeering activity, or fails to pay the taxes due thereon, the person commits a class B felony, punishable by

a mandatory fine and imprisonment.

MEANS: Amend sections 842-3 and 842-11, Hawaii

Revised Statutes.

JUSTIFICATION: The present elements of the offense in section

842-11 (a felony offense) overlap with the elements of the offense in chapter 235 (a misdemeanor) relating to failure to report income or nonpayment of taxes. The overlap creates a conflict based on the Hawaii Supreme Court's ruling in State v. Modica, 58 Haw. 249

(1977). Modica held that an act which constitutes a felony under one statutory provision and a misdemeanor under another statutory provision cannot be prosecuted under the greater offense, based on constitutional

principles of due process and equal protection. This conclusion is true only where the elements of the two statutory provisions are the same. Accordingly, the

amendment adds an additional element to the felony offense in section 842-11, so that it applies only where the income is derived from

In addition, this bill establishes that the mandatory penalty for racketeering offenses requires the imposition of a fine and imprisonment, in accordance with the intent of the legislature when section 842-3 was amended in 1987. In 1987, Act 140 amended section 842-3 to provide that the imposition of a fine should be in addition to the term of imprisonment, thus making the offense non-probationable. However, when section 842-3 was further amended by Act 27, Session Laws of

racketeering activity.

Page 2

Hawaii 1990, the "and" was inadvertently changed to "or". This bill would correct this error.

Impact on the public: Eliminating the conflict in the penalty provisions will permit felony prosecutions where the State establishes that the offense involves racketeering activity. The amendment will aid in enforcement and will enhance the deterrent effect of the racketeering laws.

Impact on the department and other agencies: This bill should not affect criminal justice agencies, other than eliminating the possibility that they would have to debate the interpretation of the penalty provisions of the racketeering law.

GENERAL FUND: None.

OTHER FUNDS: None.

PPBS PROGRAM

DESTINATION: None.

OTHER AFFECTED

AGENCIES: Judiciary, County Prosecutors, and Office of

the Public Defender.

EFFECTIVE DATE: Effective Upon Approval.

EXHIBIT C

REVISED: November 30, 2000

LEGISLATIVE PROPOSALS AND RESOLUTIONS SUMMARY SHEET 21st Legislature, Regular Session of 2001

Department: DEPARTMENT LAND AND NATURAL RESOURCES

	Date: October 3, 2000
CODE/RESOLUTION NO.	TITLE
LNR-01(01)	RELATING TO LAND COURT
LNR-02 (01)	RELATING TO RECORDATION
LNR-03 (01)	RELATING TO THE BOATING SPECIAL FUND
LNR-R1(01)	CONCURRENT RESOLUTION CALLING FOR A TASK FORCE AND REQUESTING A STUDY TO REVIEW THE FISCAL NEEDS OF THE STATE HIGHWAY FUND AND REPORT ON DEVELOPING A REVENUE PLAN FOR THE HIGHWAYS DIVISION

REVISED: De

December 1, 2000 November 20, 2000

EXHIBIT D-1

-	┨.	C.	R.	NO.	

HOUSE CONCURRENT RESOLUTION

CALLING FOR A TASK FORCE AND REQUESTING A STUDY TO REVIEW THE FISCAL NEEDS OF THE STATE HIGHWAY FUND AND REPORT ON DEVELOPING A REVENUE PLAN FOR THE HIGHWAYS DIVISION.

WHEREAS, the Highways Division of the Department of Transportation, Highways Division will have transferred approximately \$99,000,000 from the State Highway Fund to the General Fund from fiscal year 1995-1996 to fiscal year 1998-1999; and

WHEREAS, the Highways Division has lengthened it's ten-year cycle road maintenance resurfacing program to a thirteen-year cycle program due to reductions in the maintenance program budget; and

WHEREAS, state roads will continue to deteriorate and the costs to maintain state roads will increase due to the lengthening of the maintenance cycle; and

WHEREAS, Hawaii's bridges are the second worst in the nation with fifty-one per cent of the bridges in the State of Hawaii in need of repair or replacement because they are either structurally deficient or functionally obsolete; and

WHEREAS, with the federal Intermodal Surface Transportation Efficiency Act (ISTEA) and the new Transportation Efficiency Act (TEA 21) programs, there are more agencies competing for limited federal funds and the Highways Division is getting a smaller percentage of federal dollars than in previous years; and

WHEREAS, the Highways Division must maintain a sufficient fund balance in the State Highway Fund for cash flow purposes to provide advance funding for the federal-aid reimbursement program; and

H.C.R. NO.

WHEREAS, the last increase in the state liquid fuel tax, state motor vehicle registration fee, and the state vehicle weight tax and the establishment of the rental motor vehicle and tour vehicle surcharge tax occurred in 1991 under Act 263, Session Laws of Hawaii 1991; now, therefore,

BE IT RESOLVED by the House of Representatives of the Twenty-First Legislature of the State of Hawaii, Regular Session of 2001, the Senate concurring, that the Department of Transportation is requested to convene a Task Force to review the fiscal needs of the State Highway Fund relative to its ability to meet planned operating and capital improvement expenditure requirements; and to develop a revenue plan that will maintain the solvency of the fund through the six-year planning period in an efficient and equitable manner; and

BE IT FURTHER RESOLVED that the Task Force is requested to report its findings and recommendations to the Legislature twenty days before the convening of the Regular Session of 2001; and

BE IT FURTHER RESOLVED that certified copies of this Concurrent Resolution be transmitted to the Director of Transportation, the President of the Hawaii Automotive Retail Gasoline Dealers Association, the Chair of OMPO's Citizen Advisory Commission, the Managing Director of the Hawaii Transportation Association, the Executive Director of the Tax Foundation of Hawaii, the Vice-President and Chief Economist of the Bank of Hawaii, the President of the Chamber of Commerce of Hawaii, the Executive Director of the Construction Industry Legislative Organization, the Director of the Construction Industry Legislative Organization, the House of Representatives, the Director of Finance, the Director of Taxation, and the Director of Business, Economic Development, and Tourism.

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REVISED: December 1, 2000
DATE: November 20, 2000

EXHIBIT D-2

S.	C.	R. :	N	O	

SENATE CONCURRENT RESOLUTION

CALLING FOR A TASK FORCE AND REQUESTING A STUDY TO REVIEW THE FISCAL NEEDS OF THE STATE HIGHWAY FUND AND REPORT ON DEVELOPING A REVENUE PLAN FOR THE HIGHWAYS DIVISION.

WHEREAS, the Highways Division of the Department of Transportation, Highways Division will have transferred approximately \$99,000,000 from the State Highway Fund to the General Fund from fiscal year 1995-1996 to fiscal year 1998-1999; and

5 6

WHEREAS, the Highways Division has lengthened it's ten-year cycle road maintenance resurfacing program to a thirteen-year cycle program due to reductions in the maintenance program budget; and

10 11 12

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WHEREAS, state roads will continue to deteriorate and the costs to maintain state roads will increase due to the lengthening of the maintenance cycle; and

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WHEREAS, Hawaii's bridges are the second worst in the nation with fifty-one per cent of the bridges in the State of Hawaii in need of repair or replacement because they are either structurally deficient or functionally obsolete; and

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WHEREAS, with the federal Intermodal Surface Transportation Efficiency Act (ISTEA) and the new Transportation Efficiency Act (TEA 21) programs, there are more agencies competing for limited federal funds and the Highways Division is getting a smaller percentage of federal dollars than in previous years; and

25 26 27

WHEREAS, the Highways Division must maintain a sufficient fund balance in the State Highway Fund for cash flow purposes to provide advance funding for the federal-aid reimbursement program; and

WHEREAS, the last increase in the state liquid fuel tax, state motor vehicle registration fee, and the state vehicle weight tax and the establishment of the rental motor vehicle and tour vehicle surcharge tax occurred in 1991 under Act 263, Session Laws of Hawaii 1991; now, therefore,

BE IT RESOLVED by the Senate of the Twenty-First
Legislature of the State of Hawaii, Regular Session of 2001, the
House of Representatives concurring, that the Department of
Transportation is requested to convene a Task Force to review
the fiscal needs of the State Highway Fund relative to its
ability to meet planned operating and capital improvement
expenditure requirements; and to develop a revenue plan that
will maintain the solvency of the fund through the six-year
planning period in an efficient and equitable manner; and

BE IT FURTHER RESOLVED that the Task Force is requested to report its findings and recommendations to the Legislature twenty days before the convening of the Regular Session of 2001; and

BE IT FURTHER RESOLVED that certified copies of this Concurrent Resolution be transmitted to the Director of Transportation, the President of the Hawaii Automotive Retail Gasoline Dealers Association, the Chair of OMPO's Citizen Advisory Commission, the Managing Director of the Hawaii Transportation Association, the Executive Director of the Tax Foundation of Hawaii, the Vice-President and Chief Economist of the Bank of Hawaii, the President of the Chamber of Commerce of Hawaii, the Executive Director of the Construction Industry Legislative Organization, the Director of the Construction Industry Legislative Organization, the Senate, the Director of Finance, the Director of Taxation, and the Director of Business, Economic Development, and Tourism.

OFFERED BY:

EXHIBIT D-3

REVISED: December 1, 2000

JUSTIFICATION SHEET

DATE: November 20, 2000

DEPARTMENT: Transportation

TITLE: CONCURRENT RESOLUTION CALLING FOR A TASK FORCE

AND REQUESTING A STUDY TO REVIEW THE FISCAL NEEDS OF THE STATE HIGHWAY FUND AND REPORT ON DEVELOPING A REVENUE PLAN FOR THE HIGHWAYS

DIVISION.

PURPOSE: To authorize the Department of Transportation

to convene a Task Force to review the fiscal needs of the state highway fund relative to its ability to meet planned operating and capital improvement expenditure requirements.

MEANS: To develop a revenue plan.

JUSTIFICATION: This resolution will allow the DOT to

establish a Task Force to develop a revenue plan that will maintain the solvency of the state highway fund through the six-year

planning period in a efficient and equitable

manner.

Impact on the public: There will be no impact
on the public for the work required by the

task force.

Impact on the department: Staff time will be required to provide the task force with the Highways Division's revenues and expenditures, debt service, current and future projects, the federal-aid reimbursement program and other

necessary information.

GENERAL FUND: None.

OTHER FUNDS: State Highway Fund.

PPBS PROGRAM

DESTINATION: TRN 595

OTHER AFFECTED

AGENCIES: Department of Budget and Finance.

EFFECTIVE DATE: July 1, 2001

EXHIBIT D-4

REVISED: November 17, 2000

LEGISLATIVE PROPOSALS AND RESOLUTIONS SUMMARY SHEET $21^{\rm ST}$ LEGISLATURE, REGULAR SESSION OF 2001

Department: Department of Budget & Finance

Date: October 3, 2000

CODE/RESOLUTION NO.	TITLE
BUF-01(01)	RELATING TO LAND COURT
BUF-02(01)	RELATING TO RECORDATION
BUF-03(01)	RELATING TO THE BOATING SPECIAL FUND
BUF-R1(01)	CONCURRENT RESOLUTION CONFIRMING THE USE OF THE HOMES REVOLVING FUND TO PROVIDE FOR THE STATE'S EQUITY CONTRIBUTION FOR THE PAWAA PROJECT.
BUF-R2(01)	CONCURRENT RESOLUTION CALLING FOR A TASK FORCE AND REQUESTING A STUDY TO REVIEW THE FISCAL NEEDS OF THE STATE HIGHWAY FUND AND REPORT ON DEVELOPING A REVENUE PLAN FOR THE HIGHWAYS

EXHIBIT E



BENJAMIN J. CAYETANO

STANDARD LANGUAGE FOR TESTIMONY

The following standard language may be utilized in developing testimony for various situations. If in doubt as to what your position should be, please call David J. Rodriguez at 586-0001 or Sam Callejo at 586-0005.

SUPPORT (Examples)

- 1. We support this (bill/resolution) provided that its passage does not replace or adversely impact priorities as indicated in our Executive Biennium Budget.
- 2. We support the intent of this bill inasmuch as no costs will be incurred upon its passage, which would adversely impact priorities as indicated in our Executive Biennium Budget.
- 3. We support the over-all concept of this bill as it includes initiatives supportive of our goals and objectives but we are concerned about the cost implications generated by this proposal.

OPPOSE (Examples)

- 1. We oppose this bill, as it will adversely impact our already limited resources during these difficult economic times. (Specify in what way in your testimony).
- 2. We oppose this bill as it includes recommendations, which are too costly. (Specify how much if information is available).
- 3. We oppose this bill as it is too costly and would create significant problems to implement. (Specify).



BENJAMIN J. CAYETANO GOVERNOR

November 22, 2000

The Honorable Calvin K. Y. Say, Speaker and Members of the House of Representatives Twenty-First State Legislature State Capitol, Room 431 Honolulu, Hawaii 96813

Dear Mr. Speaker and Members of the House:

For your information and consideration, I am transmitting herewith sixty (60) copies of the Department of Transportation's Annual Report for fiscal year ending June 30, 1999.

With warmest personal regards,

Aloha,

BENJAMIN J. CAYETANO

Enclosures



BENJAMIN J. CAYETANO GOVERNOR

November 22, 2000

The Honorable Calvin K. Y. Say, Speaker and Members of the House of Representatives Twenty-First State Legislature State Capitol, Room 431 Honolulu, Hawaii 96813

Dear Mr. Speaker and Members of the House:

For your information and consideration, I am transmitting herewith sixty (60) copies of the Department of Transportation's Annual Report for fiscal year ending June 30, 1999.

With warmest personal regards,

Aloha,

/s/

BENJAMIN J. CAYETANO

Enclosures

c: Governor's Office (Attn: Research)

Lieutenant Governor's Office

Legislative Reference Bureau (Attn: Frances Enos)

Legislative Auditor

Department of Budget and Finance



HONOLULU

BENJAMIN J. CAYETANO GOVERNOR

November 22, 2000

The Honorable Robert Bunda, President and Members of the Senate Twenty-First State Legislature State Capitol, Room 003 Honolulu, Hawaii 96813

Dear Mr. President and Members of the Senate:

For your information and consideration, I am transmitting herewith thirty (30) copies of the Department of Transportation's Annual Report for fiscal year ending June 30, 1999.

With warmest personal regards,

Aloha,

BENJAMIN J. CAYETANO

Enclosures



BENJAMIN J. CAYETANO GOVERNOR

November 22, 2000

The Honorable Robert Bunda, President and Members of the Senate Twenty-First State Legislature State Capitol, Room 003 Honolulu, Hawaii 96813

Dear Mr. President and Members of the Senate:

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With warmest personal regards,

Aloha,

/s/

BENJAMIN J. CAYETANO

Enclosures

c: Governor's Office (Attn: Research)
Lieutenant Governor's Office
Legislative Reference Bureau (Attn: Frances Enos)
Legislative Auditor
Department of Budget and Finance

EXHIBIT G



BENJAMIN J. CAYETANO GOVERNOR

September 11, 2000

TO: David J. Rodriguez

Legislative Coordinator Office of the Governor

FROM: Raymond H. Sato

Comptroller

SUBJECT: 2001 Legislative Coordinator

The following persons have been designated as the department's legislative coordinator and alternate:

Mary Pat Waterhouse, Deputy Comptroller - Coordinator

Telephone: (808) 586-0402

Fax: (808) 586-0775

E-mail address: mpw@exec.state.hi.us

Pager/Cell: (808) 287-0073/479-4229

Gary Yamaoka, Business Management Officer - Alternate

Telephone: (808) 586-0696

Telephone: (808) 586-0707

E-mail address: gary k yamaoka@exec.state.hi.us

Pager/Cell: (808) XXX-XXXX/XXX-XXXX

c: Budget and Finance Attorney General

EXHIBIT H



BENJAMIN J. CAYETANO GOVERNOR

COMMENTS AND RECOMMENDATIONS ON BILLS PASSED

DEPARTMENT:	
BILL NO. AND TITLE:	
INTRODUCER:	
BRIEF SUMMARY OF I	PURPOSE:
SUPPORTERS OF BILL:	(Individuals and/or organizations)
THOSE OPPOSED TO B	ILL: (Individuals and/or organizations)
FINAL FLOOR VOTE:	(Please indicate NO votes only)
House:	(Representative(s) Names)
Senate:	(Senator(s) Names)
COMMENTS:	
RECOMMENDATION: (Please indicate: Approva	al; Approval with concern; Veto; or No position or No comment)
	Director

EXHIBIT I-1



BENJAMIN J. CAYETANO GOVERNOR

Department:
Comments and Recommendations on Resolutions Adopted
And Other Studies Requested

 21^{st} Legislature, Regular Session of 2001

RESOLUTION NO. AND	i	DUE DATE	FUNDING	RECOMMENDATION
TITLE/PROVISO NO.	OR		REQUIRED	!
OR ACT NO.	SUMMARY			
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EXHIBIT I-2



BENJAMIN J. CAYETANO GOVERNOR

Department: Department of the Attorney General

COMMENTS AND RECOMMENDATIONS on RESOLUTIONS ADOPTED and OTHER STUDIES REQUESTED

21st Legislature, Regular Session of 2001

RESOLUTION	PRODUCT OR	DUE	FUNDING	RECOMMENDATION
NO. AND TITLE	SUMMARY	DATE	REQUIRED	
PROVISO NO. OR				
ACT NO.				
	Report of			Bill creates the "Violent
	findings and			Firearm Crime Coalition" in
1.	recommendations	20 days		the Department of the
Act 127, § 5 (S.B.	to the Legislature	before	Unknown.	Attorney General, without
No. 2151, S.D.1,	for the reduction	convening		providing the funding.
H.D.1, C.D.1),	of violent	of the 2001		Coalition members only
RELATING TO	firearm crime	and 2002		include one county prosecutor
FIREARMS	and the process	Regular		and one county police chief,
	to seize firearms	Sessions.		although each county has its
	from unqualified			own procedures for seizing
	individuals.			firearms. We will implement
				the Act to the extent
				reasonably possible within the
				fiscal and membership
	Reports on			limitations.
	Attorney			į.
2.	General's	20 days		:
Act 249, § 14 (S.B.	enforcement of	before		,
No. 2486, S.D.2,	the Cigarette	2002 and		Submit the reports.
H.D.2, C.D.1),	Stamp Tax,	2003		Information should be readily
RELATING TO	including	Regular	None.	available and easily compiled.
TAXATION	expenses, fines,	Sessions.		
	penalties			
	collected, and			i
	forfeitures.			į

EXHIBIT I-3



BENJAMIN J. CAYETANO GOVERNOR

Department: Department of the Attorney General

ANNUAL REPORTS

21st Legislature, Regular Session of 2001

SUBJECT/DESCRIPTION	PRODUCT OR SUMMARY	DUE DATE	NOTES
1. Section 7 of Act 100/99	A report addressing the department's goals, objectives and policies, and implementation plan with a timetable and the process to be used to measure the performance of its programs and services	20 days prior to convening	Annual Report
2. Section 712A-16(6), HRS	A report on the use of the Hawaii Omnibus Criminal Forfeiture Act during the past fiscal year (99-00)	20 days prior to convening	Annual Report
3. Section 36-77, HRS	A report of all claims for legislative relief for which the Attorney General has recommended denial.	20 days prior to convening	Annual Report

EXHIBIT J

CODE LETTERS ASSIGNED TO AGENCIES

1.	AGR	Department of Agriculture
2.	AGS	Department of Accounting and General Services
3.	ATG	Department of the Attorney General
4.	BED	Department of Business, Economic Development, and Tourism
5.	BUF	Department of Budget and Finance
6.	CCA	Department of Commerce and Consumer Affairs
7.	DEF	Department of Defense
8.	EDN	Department of Education
9.	GOV	Office of the Governor
10.	HHL	Department of Hawaiian Home Lands
11.	HMS	Department of Human Services
12.	HRD	Department of Human Resources Development
13.	нтн	Department of Health
14.	LBR	Department of Labor and Industrial Relations
15.	LIB	Office of Library Services
16.	LNR	Department of Land and Natural Resources
17.	LTG	Office of the Lieutenant Governor
18.	PSD	Department of Public Safety
19.	TAX	Department of Taxation
20.	TRN	Department of Transportation
21.	UOH	University of Hawaii

EXHIBIT K-1



BENJAMIN J. CAYETANO GOVERNOR

November 30, 2000

To:

The Honorable Benjamin J. Cayetano

Governor, State of Hawaii

Attention:

David J. Rodriguez

Legislative Coordinator, Office of the Governor

Through:

Seiji F. Naya

Director of Business, Economic Development, and Tourism

From:

David W. Blane

*****(Attached Agency)*****

Director, Office of Planning

Subject:

2000 DBEDT Annual Report

Enclosed are two copies of the 2000 DBEDT Annual Report as required by Chapter 201-10, Hawaii Revised Statutes.

Also enclosed are transmittal letters to the Senate and House, which have been prepared for your signature. When these letters are returned to us, we will forward them to the respective offices with the report.

Enclosures

EXHIBIT K-2



BENJAMIN J. CAYETANO GOVERNOR

November 30, 2000

To:

The Honorable Benjamin J. Cayetano

Governor, State of Hawaii

Attention:

David J. Rodriguez

Legislative Coordinator, Office of the Governor

From:

Seiji F. Naya

Director of Business, Economic Development, and Tourism

Subject:

2000 DBEDT Annual Report

Enclosed are two copies of the 2000 DBEDT Annual Report as required by Chapter 201-10, Hawaii Revised Statutes.

Also enclosed are transmittal letters to the Senate and House, which have been prepared for your signature. When these letters are returned to us, we will forward them to the respective offices with the report.

Enclosures